

REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS AUDIT EXAMINATION OF THE BELL COUNTY FISCAL COURT

Fiscal Year Ended June 30, 1998

EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

WWW.STATE.KY.US/AGENCIES/APA

144 CAPITOL ANNEX FRANKFORT, KY 40601 TELE. (502) 564-5841 FAX (502) 564-2912

CONTENTS	P	AGE

INDEPENDENT AUDITOR'S REPORT	. 1
BELL COUNTY OFFICIALS	.3
STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES	
ARISING FROM CASH TRANSACTIONS	.5
STATEMENT OF CASH RECEIPTS,	
CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES	.8
NOTES TO FINANCIAL STATEMENTS	.11
COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE	.17
SCHEDULE OF OPERATING REVENUE	. 19
COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES	.29
SCHEDULE OF UNBUDGETED EXPENDITURES	.42
REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT	
AUDITING STANDARDS	.44
REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133	47
SCHEDULE OF FINDING AND QUESTIONNED COSTS	.50
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	.53
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	.54
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS	.56
APPENDIX A:	

CERTIFICATION OF COMPLIANCE –

LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAMS



Edward B. Hatchett, Jr. Auditor of Public Accounts

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Sarah Jane Schaaf, Secretary, Revenue Cabinet
Honorable Jennifer Jones, County Judge/Executive
Honorable Curtis Hoskins, Sr., Former County Judge/Executive
Members of the Bell County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of assets, liabilities, and fund balances arising from cash transactions of Bell County, Kentucky, as of June 30, 1998, and the related statement of cash receipts, cash disbursements, and changes in cash balances for the year then ended. These financial statements are the responsibility of the Bell County Fiscal Court. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards, <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for Fiscal Court Audits</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

Bell County, Kentucky, prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the cash basis and laws of Kentucky. Consequently, certain revenues and the related assets are recognized when received rather than when earned, and certain expenses are recognized when paid rather than when a liability is incurred. The cash basis accounting system does not require an entity to maintain a general fixed asset group or a general long-term debt group of accounts. Accordingly, the accompanying financial statements are not intended to present financial position and results of operations in conformity with generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the assets, liabilities, and fund balances arising from cash transactions of Bell County, Kentucky, and the related statement of cash receipts, cash disbursements, and changes in cash balances as of and for the year ended June 30, 1998, in conformity with the cash basis of accounting described above.

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Sarah Jane Schaaf, Secretary, Revenue Cabinet
Honorable Jennifer Jones, County Judge/Executive
Honorable Curtis Hoskins, Sr., Former County Judge/Executive
Members of the Bell County Fiscal Court

Our audit was performed for the purpose of forming an opinion on the financial statements of Bell County, Kentucky, taken as a whole. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A–133, <u>Audits of States, Local Governments, and Non-Profit Organizations</u>, and is not a required part of the financial statements. The other information provided on the accompanying schedules is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly presented, in all material respects, in relation to the financial statements taken as a whole.

Based on the results of our audit, we present a Schedule of Findings and Questioned Costs, included herein, which discusses the following areas of noncompliance:

- The Fiscal Court Should Adopt An Administrative Code
- The County Should Have A Written Agreement To Protect Deposits

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated March 17, 1999 on our consideration of Bell County, Kentucky's compliance with certain provisions of laws, regulations, contracts, and grants, and internal control over financial reporting.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - March 17, 1999

BELL COUNTY OFFICIALS

Fiscal Year Ended June 30, 1998

Curtis Hoskins, Sr. County Judge/Executive

John Golden County Attorney

Joan Asher Cawood County Clerk

Charles Green Circuit Court Clerk

Harold Harbin Sheriff
Donnie Slusher Jailer

Hickory E. Grace, Jr. Property Valuation Administrator

Brenda Walters County Treasurer

Clyde Creech Coroner
Harold Gibbons Magistrate
Herbert Garnett Magistrate
Earl Gilbert Magistrate
Thomas H. Massengill Magistrate
Andy Williams Magistrate

STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS

BELL COUNTY STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS

June 30, 1998

Assets and Other Resources

Α	ssets
Α	ssets

General Fund: Cash	\$ 730,014
Investments	457,794
Road and Bridge Fund:	
Cash	192,826
Jail Fund:	
Cash	79,300
Jail Commissary Fund:	
Cash	3,537
Local Government Economic Assistance Fund:	
Cash	108,292
Ambulance Service Fund:	
Cash	168,929
Local Law Enforcement Grant Fund:	
Cash	20
Hutch/Brownies Creek Waterline Fund:	
Investment	380,731
Health Insurance Revolving Account:	
Cash	9
Payroll Revolving Account:	
Cash	452
Other Resources	
General Fund:	
Amounts to be Provided in Future Years for Waterline	
Capital Lease Principal Obligations (Note 5a)	135,000
Amounts to be Provided in Future Years for Waterline	
Capital Lease Principal Obligations (Note 5b)	86,000
Amounts to be Provided in Future Years for Waterline	
Capital Lease Principal Obligations (Note 5c)	71,000
Amounts to be Provided in Future Years for Waterline	
Capital Lease Principal Obligations (Note 5d)	400,000
Total Assets and Other Resources	\$ 2,813,904

The accompanying notes are an integral part of the financial statements.

BELL COUNTY STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS June 30, 1998

(Continued)

Liabilities and Fund Balances

Liabilities

General Fund: Capital Lease Obligation (Note 5a) Capital Lease Obligation (Note 5b) Capital Lease Obligation (Note 5c) Capital Lease Obligation (Note 5d) Health Insurance Revolving Account Payroll Revolving Account	\$ 135,000 86,000 71,000 400,000 9 452
Fund Balances	
Reserved:	
Jail Commissary Fund	3,537
Local Law Enforcement Grant Fund	20
Hutch/Brownies Creek Waterline Fund	380,731
Unreserved:	
General Fund	1,187,808
Road and Bridge Fund	192,826
Jail Fund	79,300
Local Government Economic Assistance Fund	108,292
Ambulance Service Fund	168,929
Total Liabilities and Fund Balances	\$ 2,813,904

STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

BELL COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

Fiscal Year Ended June 30, 1998

<u>Cash Receipts</u>	Tot (Mo	emorandum	Ger Fur	neral nd	Roa Brid Fund	_	Jail l	Fund
Operating Revenue - Schedule B Lease Proceeds	\$	5,072,979 400,000	\$	1,671,237	\$	932,005	\$	256,419
Transfers In Jail Commissary Fund Receipts		432,824 3,697		68,450				276,180
Total Cash Receipts	\$	5,909,500	\$	1,739,687	\$	932,005	\$	532,599
Cash Disbursements								
Budgeted Operating Expenditures -								
Schedule C	\$	5,078,344	\$	1,702,985	\$	985,537	\$	513,743
Unbudgeted Expenditures		19,545						
Transfers Out		432,824						
Jail Commissary Fund Expenditures		2,660		1= 000				
Lease Principal Payments		17,000		17,000				
Total Cash Disbursements	\$	5,550,373	\$	1,719,985	\$	985,537	\$	513,743
Excess (Deficiency) of Cash Receipts								
Over (Under) Cash Disbursements	\$	359,127	\$	19,702	\$	(53,532)	\$	18,856
Cash Balance - July 1, 1997*		1,762,316		1,168,106		246,358		60,444
Cash Balance - June 30, 1998*	\$	2,121,443	\$	1,187,808	\$	192,826	\$	79,300
Cubii Buitinee June 30, 1770	Ψ	2,121,773	Ψ_	1,107,000	Ψ	172,020	Ψ	17,500

^{*} Cash Balance Includes Investments

The accompanying notes are an integral part of the financial statements.

BELL COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES Fiscal Year Ended June 30, 1998 (Continued)

Jail Comm Fund	issary	Eco	ernment nomic istance	Fede Gran Fund	ıt	Aml Serv Fund				Min Left	ndoned e Land Fork er Project d
\$		\$	593,753	\$	24,000	\$	312,703	\$	352,773	\$	821,951
	3,697						88,194				
\$	3,697	\$	593,753	\$	24,000	\$	400,897	\$	352,773	\$	821,951
¢.		\$	254 206	\$		\$	455.045	\$	264 501	φ	702 501
\$		Э	254,206	Ъ		3	455,945	Þ	264,581	\$	793,501
	2,660		276,180		24,000		16,000		88,194		28,450
\$	2,660	\$	530,386	\$	24,000	\$	471,945	\$	352,775	\$	821,951
\$	1,037	\$	63,367	\$	0	\$	(71,048)	\$	(2)	\$	0
	2,500		44,925		0		239,977		2		0
\$	3,537	\$	108,292	\$	0	\$	168,929	\$	0	\$	0

The accompanying notes are an integral part of the financial statements.

BELL COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES Fiscal Year Ended June 30, 1998 (Continued)

Cash Receipts	Abandoned Mine Land Laurel Fork Water Project Fund		Local Law Enforcement Grant Fund		Local Economic Development Fund		Hutch/ Brownies Creek Waterline Fund	
Operating Revenue - Schedule B Lease Proceeds Transfers In Jail Commissary Fund Receipts	\$	38,800	\$	2,516	\$	66,546	\$	276 400,000
Total Cash Receipts	\$	38,800	\$	2,516	\$	66,546	\$	400,276
Cash Disbursements								
Budgeted Operating Expenditures - Schedule C Unbudgeted Expenditures Transfers Out Jail Commissary Fund Expenditures Lease Principal Payments	\$	38,800	\$	2,500	\$	66,546	\$	19,545
Total Cash Disbursements	\$	38,800	\$	2,500	\$	66,546	\$	19,545
Excess (Deficiency) of Cash Receipts Over (Under) Cash Disbursements Cash Balance - July 1, 1997*	\$	0	\$	16 4	\$	0	\$	380,731
Cash Balance - June 30, 1998*	\$	0	\$	20	\$	0	\$	380,731

^{*} Cash Balance Includes Investments

BELL COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 1998

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The financial statements of Bell County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the GASB Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Based upon the criteria stated in GASB 14, management has included the Jail Commissary Fund as part of the reporting entity.

B. Fund Accounting

Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. The government uses funds to report on its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts.

C. Basis of Accounting

The financial statements were prepared on a cash basis of accounting pursuant to Kentucky Revised Statute (KRS) 68.210 as recommended by the State Local Finance Officer. Consequently, certain revenues and related assets are recognized when received rather than when earned, and certain expenses are recognized when paid rather than when a liability is incurred. The cash basis accounting system does not require an entity to maintain a general fixed asset group or a general long-term debt group of accounts.

D. Legal Compliance - Budget

The Bell County budget is adopted on a cash basis of accounting and laws of Kentucky as required by the State Local Finance Officer. The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

E. Cash and Investments

Cash includes amounts in bank accounts, and investments are stated at cost. Investments may include certificates of deposit on the financial statements; however, for the purpose of disclosing credit risk (Note 3), investments exclude certificates of deposit.

Note 1. (Continued)

E. Cash and Investments (Continued)

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Employee Retirement System

The county has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system which covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 8.65 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement System's annual financial report.

Note 3. Deposits

The county maintains deposits with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to law, the depository institution should pledge sufficient securities as collateral which, together with FDIC insurance, equals or exceeds the amount on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge of securities should be evidenced by an agreement that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. This agreement, signed by both parties, must be sufficient to create an enforceable and perfected security interest in the collateral under Kentucky law. The depository institution has made such a pledge, and the depository institution's board of directors or loan committee approved the pledge. However, the depository institution did not have a written agreement with the county.

Note 3. Deposits (Continued)

The county's deposits are categorized below to give an indication of the level of risk assumed by the county as of June 30, 1998.

	Amount	
Collateralized with securities held by pledging depository institution in the county's name	\$	1,502,594
Uncollateralized and uninsured		0
Total	\$	1,502,594

Note 4. Lease-Purchase

The county entered into a lease agreement with Brooks Tire Service, Inc. for the purchase of radio equipment during July 1996. Terms of the agreement stipulate a three-year payment schedule, with one interest payment of \$1,000. As of June 30, 1998, the principal balance remaining was \$1,800.

Note 5. Capital Lease Agreements

a) The county entered into a capital lease agreement with the Kentucky Association of Counties Leasing Trust Program for the construction of waterlines in October 1993. The county has subleased the waterlines to the Pineville Utility Commission. Terms of the agreement stipulate a twenty-year repayment schedule, with variable monthly interest payments and variable annual principal payments. As of June 30, 1998, the principal balance remaining was \$135,000. Lease payments for the next five years are:

Principal Maturity Dates

Date Due	Fees and Interest		Amount		
0.6/20/00	Φ	7.620	ф	<i>c</i> 000	
06/30/99	\$	7,629	\$	6,000	
06/30/00		6,884		7,000	
06/30/01		6,498		7,000	
06/30/02		6,113		7,000	
06/30/03		5,705		8,000	

Note 5. Capital Lease Agreements (Continued)

b) The county entered into a capital lease agreement with the Kentucky Association of Counties Leasing Trust Program for the construction of waterlines in May 1995. The county has subleased the waterlines to the Pineville Utility Commission. Terms of the agreement stipulate a twenty-year repayment schedule, with variable monthly interest payments and variable annual principal payments. As of June 30, 1998, the principal balance remaining was \$86,000. Lease payments for the next five years are:

Principal Maturity Dates

Date Due	Fees and Interest		Amount		
06/30/99	\$ 5	,324		\$	9,000
06/30/00	4	,742			9,000
06/30/01	4	,133			10,000
06/30/02	3	,485			10,000
06/30/03	2	,811			11,000

c) The county entered into a capital lease agreement with the Kentucky Association of Counties Leasing Trust Programs for the construction of waterlines in September 1995. The county has subleased the waterlines to the Pineville Utility Commission. Terms of the agreement stipulate a twenty-year repayment schedule, with variable monthly interest payments and variable annual principal payments. Financial transactions relating to waterline construction were processed through a bank trust department rather than the county's accounting system. The county was in substantial compliance with the terms of the lease agreement as of June 30, 1998. As of June 30, 1998, the principal balance remaining was \$71,000. Lease payments for the next five years are:

Principal Maturity Dates

Date Due	Fees and Interest		Amount		
06/30/99	\$	4,341	\$	3,000	
06/30/00		4,155		3,000	
06/30/01		3,967		3,000	
06/30/02		3,798		3,000	
06/30/03		3,594		3,000	

Note 5. Capital Lease Agreements (Continued)

d) The county entered into a capital lease agreement with the Kentucky Association of Counties Leasing Trust Programs for the construction of waterlines in March 1998. The county has subleased the waterlines to the Pineville Utility Commission. Terms of the agreement stipulate a twenty-year repayment schedule, with variable monthly interest payments and variable annual principal payments. Financial transactions relating to waterline construction were processed through a bank trust department rather than the county's accounting system. The county was in substantial compliance with the terms of the lease agreement as of June 30, 1998. As of June 30, 1998, the principal balance remaining was \$400,000. Lease payments for the next five years are:

Principal Maturity Dates

Date Due	Fees and Interest	Amount
06/30/99	\$ 21,228	\$ 23,000
06/30/00	19,955	24,000
06/30/01	18,627	25,000
06/30/02	17,222	27,000
06/30/03	16,661	29,000

Note 6. Insurance

For the fiscal year ended June 30, 1998, Bell County was a member of the Kentucky Association of Counties' All Lines Insurance Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

BELL COUNTY COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

Fiscal Year Ended June 30, 1998

Budgeted Funds	Ope	geted rating enue	•	ual rating enue	Over (Under) Budget		
General Fund	\$	1,493,073	\$	1,671,237	\$	178,164	
Road and Bridge Fund	Ψ	929,617	Ψ	932,005	Ψ	2,388	
Jail Fund		499,438		256,419		(243,019)	
Local Government Economic Assistance Fund		281,176		593,753		312,577	
Ambulance Service Fund		354,587		312,703		(41,884)	
Insurance Premium Tax Fund		300,000		352,773		52,773	
Abandoned Mine Land		200,000		,		,	
Left Fork Water Project Fund		2,695,517		821,951		(1,873,566)	
Abandoned Mine Land		, , -		- ,		(
Laurel Fork Water Project Fund		204,000		38,800		(165,200)	
Local Law Enforcement Grant Fund		2,500		2,516		16	
Local Government Economic Development Fund		1,381,219		66,546		(1,314,673)	
-							
Total	\$	8,141,127	\$	5,048,703	\$	(3,092,424)	
Reconciliation							
Total Budgeted Operating Revenue Above					\$	8,141,127	
Add: Budgeted Prior Year Surplus					•	828,685	
Less: Other Financing Uses						(17,000)	
						, , ,	
Total Operating Budget Per Comparative Schedule							
Of Final Budget and Budgeted Expenditures					\$	8,952,812	



BELL COUNTY SCHEDULE OF OPERATING REVENUE

Fiscal Year Ended June 30, 1998

	Totals (Memorandum Only)		General Fund		Road and Bridge Fund		Jail Fund	
Revenue From Local Taxes and Excess Fees								
Sheriff:								
Taxes	\$	769,318	\$	769,318	\$		\$	
Excess Fees - Monthly		225,171		225,171				
Bank Share Taxes		46,778		46,778				
County Clerk:								
Deed Transfer Tax		19,470		19,470				
Occupational Licenses		533		533				
Delinquent Taxes		13,550		13,550				
Excess Fees - 1996		14,402		14,402				
Excess Fees - 1997		91,027		91,027				
Tangible Personal Property Taxes:		22 210		22 210				
Other Counties		22,218		22,218				
County Clerk		120,081		120,081				
Delinquent Taxes - State		154		154				
In Lieu of Taxes:		7.274		7.274				
T.V.A.		7,374		7,374				
Insurance Premium Tax		352,433		2 200				
Other in Lieu Payments		3,300		3,300				
Totals	\$	1,685,809	\$	1,333,376	\$	0	\$	0
U.S. Treasurer								
Bankhead-Jones Farm Tenant Act	\$	18,617	\$	0	\$	18,617	\$	0
Federal Receipts - State Treasurer								
Disaster and Emergency Assistance Grant - Coordinator Salary Kentucky Housing Corporation Grant - Roth Camp	\$	4,621	\$	4,621	\$		\$	
Mitigation Project Abandoned Mine Land -		24,000						
Water Projects		860,751						

The accompanying notes are an integral part of the financial statements.

Local Government Economic Assistance Fund	Federal Grant Fund	Ambulance Service Fund	Insurance Premium Tax Fund	Abandoned Mine Land - Left Fork Water Project Fund	Abandoned Mine Land - Laurel Fork Water Project Fund
\$	\$	\$	\$	\$	\$

352,433 0 \$ 0 \$ 0 \$ 352,433 \$ 0 0 \$ 0 \$ 0 \$ 0 \$ 0 \$ 0 \$ \$ \$ \$ \$ \$

821,951

38,800

24,000

BELL COUNTY SCHEDULE OF OPERATING REVENUE Fiscal Year Ended June 30, 1998

(Continued)

	Local Law Enforcement Grant Fund	Local Government Economic Development Fund	Hutch/ Brownies Creek Waterline Fund
Revenue From Local Taxes and Excess Fees			
Sheriff: Taxes Excess Fees - Monthly Bank Share Taxes County Clerk: Deed Transfer Tax Occupational Licenses Delinquent Taxes Excess Fees - 1996 Excess Fees - 1997 Tangible Personal Property Taxes: Other Counties County Clerk Delinquent Taxes - State In Lieu of Taxes: T.V.A. Insurance Premium Tax Other in Lieu Payments	\$	\$	\$
Totals	\$ 0	\$ 0	\$ 0
U.S. Treasurer			
Bankhead-Jones Farm Tenant Act	\$ 0	\$ 0	\$ 0
Federal Receipts - State Treasurer Disaster and Emergency Assistance			
Grant - Coordinator Salary Kentucky Housing Corporation Grant - Roth Camp Mitigation Project Abandoned Mine Land - Water Projects	\$	\$	\$

	`		General Fund		Road and Bridge Fund		Jail Fund	
Federal Receipts - State Treasurer (Continued)								
Local Law Enforcement Block Grant - Equipment Flood Control Receipts	\$	2,500 371	\$	371	\$		\$	
Totals	\$	892,243	\$	4,992	\$	0	\$	0
Kentucky State Treasurer								
Jail: Allotments Medical Allotments DUI Service Fees Housing State Prisoners County Road Aid Road Energy Recovery Money	\$	169,640 10,404 11,584 21,776 748,998 4,075	\$		\$	748,998 4,075	\$	169,640 10,404 11,584 21,776
Truck License Distribution Strip Mine Permits Courthouse Rental - AOC Refunds: Legal Process Tax		151,651 36,891 81,663		36,891 81,663 173		151,651		
Drivers Licenses Dog Licenses Severance Taxes: Coal Mineral		2,457 195 565,707 28,046		195		2,457		
Board of Assessments Grants: DES Reimbursement Economic Development Emergency Medical Service		500 66,546 3,627		300 500				
Totals	\$	1,904,233	\$	119,722	\$	907,181	\$	213,404

Local Government Economic Assistance Fund	Government Economic Federal Assistance Grant		Insurance Premium Tax Fund	Abandoned Mine Land - Left Fork Water Project Fund	Abandoned Mine Land - Laurel Fork Water Project Fund	
\$	\$	\$ -	\$ -	\$ -	\$	
\$ 0	\$ 24,000	\$ 0	\$ 0	\$ 821,951	\$ 38,800	
\$	\$	\$	\$	\$	\$	

565,707 28,046

		3,627			
\$ 593,753	\$ 0	\$ 3,627	\$ 0	\$ 0	\$ 0

	Local Law Enfor Grant	cement	Econ	ernment omic elopment	Hutch/ Brownies Creek Waterline Fund	
Federal Receipts - State Treasurer (Continued)						
Local Law Enforcement Block Grant - Equipment Flood Control Receipts	\$	2,500	\$		\$	
Totals	\$	2,500	\$	0	\$	0
Kentucky State Treasurer						
Jail: Allotments Medical Allotments DUI Service Fees Housing State Prisoners County Road Aid Road Energy Recovery Money Truck License Distribution Strip Mine Permits Courthouse Rental - AOC Refunds: Legal Process Tax Drivers Licenses Dog Licenses	\$		\$		\$	
Severance Taxes: Coal Mineral Board of Assessments Grants: DES Reimbursement Economic Development Emergency Medical Service				66,546		
Totals	\$	0	\$	66,546	\$	0

	Tot (M On	emorandum	Ger Fun	neral id	Road Brid Fund	_	Jail	Fund
Miscellaneous Revenue								
Interest	\$	75,585	\$	74,953	\$		\$	
Circuit Court Clerk:								
Jail Cost		16,970						16,970
Jail:								
Telephone Commission Refunds		9,386						9,386
Licenses and Permits:								
Building Permits		4,355		4,355				
Dog Licenses		3,315		3,315				
Cable T.V. Franchise		25,771		25,771				
Charges for Services:								
Ambulance Service		265,710						
Work Release Fees		8,700						8,700
Jail Bond Fees		4,900						4,900
Off-Track Betting Proceeds		14,668		14,668				
Leases:								
Hances Creek Water Project		11,730		11,730				
Highway 92 Water Project		12,571		12,571				
Little Clear Creek Water Project		6,491		6,491				
Solid Waste Disposal District								
Salary Reimbursement		31,394		31,394				
Telephone Fees		8,586		8,586				
Vending Machine Commissions		578		481		44		
Gas Sales		5,651				5,651		
Insurance Reimbursements		53,348		10,404		512		
Miscellaneous Items		12,368		8,428				3,059
Totals	\$	572,077	\$	213,147	\$	6,207	\$	43,015
Total Operating Revenue	\$	5,072,979	\$	1,671,237	\$	932,005	\$	256,419

Local Government Economic Assistance Fund	Federal Grant Fund	Ambulance Service Fund	Insurance Premium Tax Fund		Abandoned Mine Land - Left Fork Water Project Fund	Abandoned Mine Land - Laurel Fork Water Project Fund
\$	\$	\$	\$	340	\$	\$

265,710

		53			
		42,432 881			
\$ 0	\$ 0	\$ 309,076	\$ 340	\$ 0	\$ 0
\$ 593.753	\$ 24.000	\$ 312.703	\$ 352.773	\$ 821.951	\$ 38.800

	Local Law Enforcement Grant Fund		Econo	nment mic opment	Hutch/ Brown Creek Waterl Fund	ies
Miscellaneous Revenue						
Interest Circuit Court Clerk: Jail Cost Jail: Telephone Commission Refunds Licenses and Permits: Building Permits Dog Licenses Cable T.V. Franchise Charges for Services: Ambulance Service Work Release Fees Jail Bond Fees Off-Track Betting Proceeds Leases: Hances Creek Water Project Highway 92 Water Project Little Clear Creek Water Project Solid Waste Disposal District Salary Reimbursement Telephone Fees Vending Machine Commissions Gas Sales Insurance Reimbursements Miscellaneous Items	\$	16	\$		\$	276
Totals	\$	16	\$	0	\$	276
Total Operating Revenue	\$	2,516	\$	66,546	\$	276

COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

BELL COUNTY COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

Fiscal Year Ended June 30, 1998

	Final Budget		Budgeted Expenditures		Under (Over) Budget	
GENERAL FUND						
General Government						
Office of County Judge/Executive: Salaries- County Judge/Executive Deputy County Judge/Executive	\$	48,660 22,336	\$	48,660 22,335	\$	1
Secretaries Office Materials and Supplies Travel Dues		19,380 2,500 2,500 990		19,380 1,512 243 990		988 2,257
Office of County Attorney: Salaries-						
County Attorney Secretaries		31,628 15,764		31,628 15,713		51
Office of County Clerk: Fiscal Court Clerk Salary		1,500		1,500		
Book Binding Rent - Middlesboro Office		4,100 3,600		3,999 3,600		101
Office Materials and Supplies Telephone Tax Bill Preparation		10,533 7,700 5,300		10,533 6,147 5,102		1,553 198
Other Materials and Supplies Maintenance and Repairs Services -		1,000		913		87
Equipment		8,700		8,314		386
Office of Sheriff: Salaries-						
Sheriff Deputies		48,660 203,000		48,660 201,516		1,484
Advertising Tax Bills Bond Memberships		15,000 2,800 650		12,064 2,244 650		2,936 556
Telephone Uniforms		7,000 3,700		6,368 3,677		632 23
Materials and Supplies		9,000		8,608		392

(Continued)	Final Budget		Budge Expend		Under (Over) Budget	
GENERAL FUND (Continued)			•			
General Government (Continued)						
Office of Sheriff (Continued): Maintenance and Repair Services - Equipment	\$	3,000	\$	2,864	\$	136
Gas and Maintenance Law Enforcement Liability Insurance Vehicle Insurance		40,000 1,815 5,330		34,370 1,815 5,330		5,630
Radio Equipment		15,547		11,947		3,600
Radio Repeater Lease- Principal				3,600		(3,600)
Office of County Coroner: Salaries-						
County Coroner Deputy Coroner		17,892 4,431		17,892 4,431		
Autopsies and Attendant Service		12,500		5,309		7,191
Fiscal Court:						
Magistrates Salaries		84,622		84,622		
Office of Property Valuation Administrator:		2 < 270		25 207		001
Statutory Contribution Building Rent		26,378 4,800		25,387 4,800		991
Office of Board of Assessment Appeals:						
Per Diem		1,000		600		400
Office of County Treasurer: Salaries-						
County Treasurer		24,163		24,163		
Assistant Secretary		19,406 6,404		19,406 6,404		
Office Materials and Supplies		3,000		2,909		91
Elections: Per Diem-						
Election Commissioners		3,650		3,300		350
Election Officers		12,000		11,655		345

	Final Budget		Budgeted Expenditures		Under (Over) Budget	
GENERAL FUND (Continued)			•			
General Government (Continued)						
Elections (Continued)						
Tabulators	\$	200	\$	75	\$	125
Other Salaries and Wages		2,200		1,600		600
Printing and Advertising		11,694		11,694		
Building Rental		4,800		4,800		
Polling Places		550		490		60
Insurance		600		600		
Materials and Supplies		1,000		703		297
Office Materials and Supplies		13,100		10,240		2,860
Courthouse:						
Janitors Salaries		40,548		34,646		5,902
Rentals		2,100		2,100		
Telephones		17,500		16,633		867
Utilities		37,500		33,796		3,704
Custodial Supplies		26,000		21,037		4,963
<u>Protection to Persons and Property</u>						
Building Code Enforcement:						
Salary		9,403		9,298		105
Office Supplies		600		425		175
Gas		1,000		718		282
Rescue Squad:						
Contributions		5,000		5,000		
Disaster and Emergency Services:						
Coordinator Salary		9,662		9,662		
Office Supplies		500		255		245
Communication Equipment		1,083		1,083		
Forestry Fire Protection:						
Forest Resource Services		4,000		3,824		176

	Final Budget		Budgeted Expenditures		Under (Over) Budget	
GENERAL FUND (Continued)						
General Health and Sanitation						
Dog Control: Salaries- Dog Warden	\$	15,909	\$	15,909	\$	
Officer	·	13,080		13,016		64
Animal Food and Supplies Dog Tax Fees		15,500 1,500		12,277 344		3,223 1,156
Water System: Waterline Construction- Building Waterlines Left Fork Straight Creek		32,552 47,448		12,589 11,699		19,963 35,749
Transportation Facilities and Services		17,110		11,000		33,717
Road Facilities: Garage Construction		265,405		265,405		
Road Maintenance: Maintenance and Repairs		17,200		17,200		
<u>Debt Service</u>						
Lease: Interest - Waterline Construction:						
Hances Creek Highway 92		6,237 4,963		6,237 4,963		
Little Clear Creek		3,800		3,800		
Administration						
General Services:		5,000		2.050		2.042
Advertising Auditing Services		5,000 42,768		2,958 42,768		2,042
Drug and Alcohol Consultants		4,000		3,770		230
Office Equipment Maintenance		18,000		14,940		3,060
Insurance		31,894		31,894		
Bonds		4,779		4,779		

(Continued)	Final Budget		Budgeted Expenditures		Under (Over Budge)
GENERAL FUND (Continued)						
Administration (Continued)						
General Services (Continued): Memberships- ADD	\$	4,837	\$	4,837	\$	
KACo	Ψ	1,100	Ψ	1,100	Ψ	
Kentucky Coal County Coalition		2,500		2,500		
Pineville Swimming Pool		11,015		11,014		1
Miscellaneous		1,000		707		293
Contingent Appropriations: Reserve for Transfers		8,104				8,104
Fringe Benefits: County Contributions-						
Social Security		64,000		61,256		2,744
Retirement		75,600		74,878		722
Health Insurance		134,500		101,952		32,548
Worker's Compensation		63,596		63,596		
Unemployment Insurance		11,000		8,061		2,939
Other Benefits		5,500		4,697		803
Total Operating Budget	\$	1,863,766	\$	1,702,985	\$	160,781
Other Financing Uses: Waterline Construction Lease Principal-						
Hances Creek		6,000		6,000		
Highway 92		8,000		8,000		
Little Clear Creek		3,000		3,000		
Total General Fund	\$	1,880,766	\$	1,719,985	\$	160,781

(Continued)	Final Budget	\mathcal{E}		Under (Over) Budget	er)	
ROAD AND BRIDGE FUND						
General Government						
Fiscal Court: Magistrates- Expense Allowance	\$	18,000	\$	18,000	\$	
<u>Transportation Facilities and Services</u>						
Road Facilities: Building Rent Petroleum Products Telephone Utilities Miscellaneous		6,000 45,000 1,700 16,000 1,000		6,000 28,635 1,567 9,039 74		16,365 133 6,961 926
Roads						
Office of Road Supervisor/Engineer: Salaries- Road Supervisor Secretary		23,495 11,800		23,495 11,649		151
Road Maintenance: Road Workers Salaries Engineering Services Asphalt Crushed Stone and Gravel Petroleum Products Tile Materials Right-of-Way Other Materials and Supplies Bridges		325,000 10,000 281,625 9,163 10,000 18,701 155,000 5,000 10,000 10,000		318,254 232,434 8,707 7,477 17,516 151,812 9,791 9,949		6,746 10,000 49,191 456 2,523 1,185 3,188 5,000 209 51
Administration						
General Services: Insurance - Vehicles and Equipment		14,611		14,611		

	Final Budge	et	Budg Expe	geted nditures	Under (Over) Budge	
ROAD AND BRIDGE FUND (Continued)						
Administration (Continued)						
Contingent Appropriations: Reserve for Budget Transfers	\$	28,216	\$		\$	28,216
Fringe Benefits: County Contributions-						
Retirement		36,600		31,787		4,813
Social Security		32,300		26,194		6,106
Health Insurance Worker's Compensation		40,895 32,000		39,946 17,000		949 15,000
Other Fringe Benefits		2,000		1,600		400
State Timge Benefits		2,000		1,000		100
Total Road and Bridge Fund	\$	1,144,106	\$	985,537	\$	158,569
JAIL FUND						
Protection to Persons and Property						
Office of Jailer:						
Personnel Services-						
Salaries-						
Jailer	\$	48,661	\$	48,661	\$	
Deputies		198,000		193,921		4,079
Cooks		32,100		30,814		1,286
Operations-						
Building Rent Maintenance Agreements		2,000		1,930		70
Maintenance Agreements Food		74,444		66,675		7,769
Pest Control		805		805		1,100
Jail Linens		1,000		000		1,000
Office Supplies		1,200		1,179		21
Contracted Services						
Cleaning Supplies		18,000		10,621		7,379
Routine Medical		14,515		14,516		(1)
Staff Uniforms		400		332		68
Recreation and Supplies		685		370		315
Staff Travel		1,050		736		314
Telephone		4,000		3,274		726

(Continued)					Under	
	Final Budget		Budgeted Expenditures		(Over) Budget	
JAIL FUND (Continued)						
Protection to Persons and Property (Continu	ued)					
Office of Jailer (Continued):						
Operations (Continued)-						
General Maintenance	\$	20,000	\$	11,965	\$	8,035
Utilities		39,000		34,915		4,085
Miscellaneous Operating Expense		1,000		306		694
Juvenile Detention:						
Other Contracted Services		25,000		19,087		5,913
Administration						
General Services:						
Law Enforcement Insurance		2,050		2,050		
Insurance - Building and Contents		2,200		2,200		
Memberships		450		400		50
Contingent Appropriations:						
Reserve for Budget Transfers		1,922				1,922
Fringe Benefits:						
County Contributions-						
Retirement		24,200		23,100		1,100
Social Security		20,200		19,766		434
Health Insurance		27,000		26,120		880
Total Jail Fund	\$	559,882	\$	513,743	\$	46,139
LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND						
Protection to Persons and Property						
Rescue Squad:						
Contributions	\$	7,000	\$	7,000	\$	

(Continued)	Final Budget		Budget Expend		Under (Over) Budget	
LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND (Continued)			•			
Protection to Persons and Property (Continu	ued)					
Office of Public Defender: Legal Notice, Recording, and Court Costs	\$	3,938	\$	3,938	\$	
General Health and Sanitation						
Mental Health/Mental Retardation: Contributions		2,500		2,500		
Soil and Water Conservation: Contributions		20,000		20,000		
Social Services						
Services to Indigents: Pauper Burials Legal Services		1,600 2,700		600 1,725		1,000 975
Senior Citizens Program: Contributions		6,000		6,000		
Recreation and Culture						
Other Recreation Programs: Miscellaneous		3,000		2,250		750
Cooperative Extension Service: Salaries and Wages Office Supplies Travel		35,038 4,803 5,900		35,037 4,803 5,900		1
Equipment Maintenance		625		620		5
Tourist and Convention: Chamber of Commerce		10,000		10,000		

	Final Budge	t	Budg Expe	geted nditures	Under (Over) Budget	
LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND (Continued)						
Roads						
Road Maintenance: Asphalt Crushed Stone and Gravel Tiles Bridges	\$	69,262 76,864 5,621 25,619	\$	49,258 75,518 3,438 25,619	\$	20,004 1,346 2,183
Administration						
Contingent Appropriations: Reserve for Budget Transfers		706				706
Total Local Government Economic Assistance Fund	\$	281,176	\$	254,206	\$	26,970
AMBULANCE SERVICE FUND Protection to Persons and Property Ambulance Service:						
Salaries- Director EMT's Dispatch Wages New Equipment - Ambulance Gas Office Supplies Uniforms Medical Supplies Insurance - Vehicles Telephone Maintenance Refunds Utilities Radio Recorder	\$	30,191 173,000 71,000 57,175 10,700 3,600 2,400 11,000 16,000 2,500 20,000 500 8,500 6,000	\$	20,486 171,196 70,668 57,175 7,924 3,555 2,310 5,595 15,217 1,779 13,558 206 1,170 6,000	\$	9,705 1,804 332 2,776 45 90 5,405 783 721 6,442 294 7,330
Buildings and Construction		10,000		5,649		4,351

(Continued)					TT 1	
	Fina Bud		Budg Expe	geted anditures	Unde (Ove Budg	er)
AMBULANCE SERVICE FUND (Continu		<u> </u>	2pv		200	500
Protection to Persons and Property (Continu	<u>ied)</u>					
Ambulance Service (Continued): Miscellaneous	\$	1,000	\$	339	\$	661
<u>Administration</u>						
Contingent Appropriations: Reserve for Transfers		12,500				12,500
Fringe Benefits (Employer's Share): Social Security Retirement Health Insurance Unemployment Compensation Worker's Compensation Other Fringe Benefits		19,900 22,800 22,330 3,500 13,550 2,500		19,186 20,114 18,318 1,592 12,115 1,793		714 2,686 4,012 1,908 1,435 707
Total Ambulance Service Fund	\$	520,646	\$	455,945	\$	64,701
INSURANCE PREMIUM TAX FUND						
Protection to Persons and Property						
County Fire Department: Bell County Fire Department Frakes Fire Department	\$	280,000 20,000	\$	246,942 17,639	\$	33,058 2,361
Total Insurance Premium Tax Fund	\$	300,000	\$	264,581	\$	35,419
ABANDONED MINE LAND LEFT FORK WATER PROJECT FUN	<u>D</u>					
General Health and Sanitation						
Water System: Left Fork Water Project	\$	2,695,517	\$	793,501	\$	1,902,016

	Final Budget		Budgeted Expenditures		Under (Over) Budget	
ABANDONED MINE LAND LAUREL FORK WATER PROJECT FUND						
General Health and Sanitation						
Water System: Laurel Fork Water Project	\$	204,000	\$	38,800	\$	165,200
LOCAL LAW ENFORCEMENT GRANT FUND						
Protection to Persons and Property						
Office of the Sheriff: Uniforms	\$	2,500	\$	2,500	\$	0
LOCAL GOVERNMENT ECONOMIC DEVELOPMENT FUND						
Economic Development: Engineering Services	\$	1,381,219	\$	66,546	\$	1,314,673
Total Operating Budget - All Funds	\$	8,952,812	\$	5,078,344	\$	3,874,468
Other Financing Uses: Waterline Construction Lease Principal-						
Hances Creek Highway 92 Little Clear Creek		6,000 8,000 3,000		6,000 8,000 3,000		
TOTAL BUDGET - ALL FUNDS	\$	8,969,812	\$	5,095,344	\$	3,874,468

SCHEDULE OF UNBUDGETED EXPENDITURES

BELL COUNTY SCHEDULE OF UNBUDGETED EXPENDITURES

Fiscal Year Ended June 30, 1998

	Hutch/	
	Brownie	es
	Creek	
	Waterlin	ne
Expenditure Items	Fund	
Waterline Construction	\$	19,531
Management Fee		14
Totals	\$	19,545

REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



Edward B. Hatchett, Jr. Auditor of Public Accounts

Honorable Jennifer Jones, County Judge/Executive Honorable Curtis Hoskins, Sr., Former County Judge/Executive Members of the Bell County Fiscal Court

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of Bell County, Kentucky, as of and for the year ended June 30, 1998, and have issued our report thereon dated March 17, 1999. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether Bell County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u> which are described in the accompanying Schedule of Findings and Questioned Costs.

- The Fiscal Court Should Adopt An Administrative Code
- The County Should Have A Written Agreement To Protect Deposits

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Bell County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect Bell County's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in the accompanying Schedule of Findings and Questioned Costs.

The Fiscal Court Should Adopt An Administrative Code

Honorable Jennifer Jones, County Judge/Executive
Honorable Curtis Hoskins, Sr., Former County Judge/Executive
Members of the Bell County Fiscal Court
Report On Compliance And On Internal Control
Over Financial Reporting Based On An Audit Of Financial
Statements Performed In Accordance With Government Auditing Standards
(Continued)

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider not adopting an administrative code to be a material weakness.

This report is intended for the information of management. However, this report, upon release by the Auditor of Public Accounts, is a matter of public record and its distribution is not limited.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

S.O. Harbur

Audit fieldwork completed - March 17, 1999

REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133



Edward B. Hatchett, Jr. Auditor of Public Accounts

Honorable Jennifer Jones, County Judge/Executive Honorable Curtis Hoskins, Sr., Former County Judge/Executive Members of the Bell County Fiscal Court

Report On Compliance With Requirements Applicable To Each Major Program And Internal Control Over Compliance In Accordance With OMB Circular A-133

Compliance

We have audited the compliance of Bell County, Kentucky, with the types of compliance requirements described in the <u>U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement</u> that are applicable to each of its major federal programs for the year ended June 30, 1998. Bell County's major federal programs are identified in the Schedule of Expenditures of Federal Awards. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of Bell County's management. Our responsibility is to express an opinion on Bell County's compliance based on our audit.

We conducted our audit of compliance in accordance with generally accepted auditing standards; the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, and OMB Circular A-133, <u>Audits of States</u>, <u>Local Governments</u>, and <u>Non-Profit Organizations</u>. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Bell County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Bell County's compliance with those requirements.

In our opinion, Bell County complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 1998.

Honorable Jennifer Jones, County Judge/Executive
Honorable Curtis Hoskins, Sr., Former County Judge/Executive
Members of the Bell County Fiscal Court
Report On Compliance With Requirements Applicable To Each Major Program
And Internal Control Over Compliance In Accordance With OMB Circular A-133
(Continued)

Internal Control Over Compliance

The management of Bell County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered Bell County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended for the information of management and federal awarding agencies and passthrough entities. However, this report, upon release by the Auditor of Public Accounts, is a matter of public record and its distribution is not limited.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed – March 17, 1999

SCHEDULE OF FINDING AND QUESTIONNED COSTS

BELL COUNTY SCHEDULE OF FINDING AND QUESTIONNED COSTS

Fiscal Year Ended June 30, 1998

A. SUMMARY OF AUDIT RESULTS

- 1. The auditor's report expresses an unqualified opinion on the financial statements of Bell County.
- 2. Two reportable conditions disclosed during the audit of the financial statements are reported in the Independent Auditor's Report. One of the conditions is reported as a material weakness.
- 3. No instances of noncompliance material to the financial statements of Bell County were disclosed during the audit.
- 4. No reportable conditions relating to the audit of the major federal awards programs are reported in the Independent Auditor's Report.
- 5. The auditor's report on compliance for the audit of the major federal award programs for Bell County expresses an unqualified opinion.
- 6. There are no audit findings relative to the major federal awards programs for Bell County reported in Part C of this Schedule.
- 7. The programs tested as major programs included: Abandoned Mine Land Reclamation Programs- Left Fork and Laurel Fork Water Studies.
- 8. The threshold for distinguishing Type A and B programs was \$300,000.
- 9. Bell County was not determined to be a low-risk auditee.

B. FINDINGS - FINANCIAL STATEMENTS AUDIT

REPORTABLE CONDITIONS

The Fiscal Court Should Adopt An Administrative Code

A comprehensive administrative code has not been adopted by the fiscal court. Under the provisions of KRS 68.005, the county is required to have an administrative code which includes, but is not limited to, procedures and designation of responsibility for:

- a) General administration of agencies, authorities, and the County Judge/Executive's office;
- b) Administration of county fiscal affairs;
- c) Personnel administration;
- d) County purchasing and award of contracts; and
- e) Delivery of county services.

We recommend the fiscal court comply with KRS 68.005 by adopting an administrative code.

Management Response:

The fiscal court has been working on the administrative code with Cumberland Valley ADD, but they have not adopted it yet.

BELL COUNTY SCHEDULE OF FINDINGS AND QUESTIONNED COSTS Fiscal Year Ended June 30, 1998

NONCOMPLIANCES

The County Should Have A Written Agreement To Protect Deposits

The county maintained deposits with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). The county had a bank balance of \$1,444,800; FDIC insurance of \$200,000; and securities pledged of \$2,450,000 as of June 30, 1998. Even though the county obtained pledged securities of \$2,450,000, the pledge was not evidenced by a written agreement. We recommend the county enter into a written agreement with the depository institution. This agreement, signed by both parties, must be sufficient to create an enforceable and perfected security interest in the collateral under Kentucky law. According to federal law, 12 U.S.C.A. § 1823(e), this agreement should be (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

Management's Response:

A written agreement was signed on July 28, 1998.

PRIOR YEAR FINDINGS

- 1. The Fiscal Court Should Adopt An Administrative Code
- 2. The County Should Have Required Depository Institutions To Pledge Additional Securities Of \$537,873 As Collateral And Enter Into A Written Agreement To Protect Deposits

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

BELL COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Fiscal Year Ended June 30, 1998

	FY 1998 Activity	
Federal Grantor	Pass-Through	
Program Title	Grantor's Number	<u>Expenditures</u>
Grant Name (CFDA #)		
Cash Programs		
U.S. Department of the Interior		
Passed-Through State Department		
of Natural Resources:		
Abandoned Mine Land Reclamation		
Programs-		
Laurel Fork Water Study		
(CFDA # 15.252)	Not Available	\$ 38,800
Left Fork Water Study		
(CFDA # 15.252)	Not Available	794,501
U.S. Department of Justice		
Passed-Through State Justice Cabinet		
Local Law Enforcement Grant		
(CFDA # Not Available)	Not Available	2,500
Passed-Through State Department		
of Military Affairs:		
Disaster and Emergency		
Assistance Grants-		
Coordinator Salary		
(CFDA # 83.503)	Not Available	4,621
Total Cash Expenditures of Federal Awards		\$ 840,422

See Note to the Schedule of Federal Awards

BELL COUNTY NOTE TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Fiscal Year Ended June 30, 1998

Note 1 - Basis of Presentation

This schedule is presented on a cash basis.

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

BELL COUNTY SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

Fiscal Year Ended June 30, 1998

U.S. FEDERAL EMERGENCY MANAGEMENT AGENCY

1998 - FINDING NO. 1: Roth Camp Flood Mitigation Project.

Condition: This finding was a reportable condition stating that the county did not comply with all of the terms of the grant agreement. Specifically, it came to our attention that seven trailers were purchased from the owners and subsequently returned to them at no cost. According to the grant program administrative handbook, the structure must be demolished, unless an alternative is included in the application's scope of work and approved by the State Hazard Mitigation Team and FEMA.

Recommendation: The auditors recommended that all terms of grant agreements be complied with. Furthermore, we recommended that amendments be obtained for any deviations from the terms of future grant agreements.

Current Status: No similar findings were noted in 1998 audit. FEMA has not responded to the prior year audit finding.

CERTIFICATION OF COMPLIANCE

LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAMS

BELL COUNTY FISCAL COURT

Fiscal Year Ended June 30, 1998

CERTIFICATION OF COMPLIANCE

LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAMS BELL COUNTY FISCAL COURT

The Bell County Fiscal Court hereby certifies that assistance received from the Local Government Economic Development Program and Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

Curtis Abelins Su Name County Judge/Executive Brenda Walter

County Treasurer